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UNITED STATES DISTRICT COURT FOR THE DISTRICT OF COLUMBIA

JULIUS W. HOBSON, et. al

Plaintiffs

*

Civil Action No. 2813-67

V.

EVERETT HEWLETT, et al

Defendants

*

-

TEMPORARY RESTRAINING ORDER

This cause came on to be heard on the Plaintiffs' Motion for a Temporary Restraining Order predicated on Plaintiff's affidavit, memorandum of law, the pleadings, and the files and records in this case and it appearing to the satisfaction of the Court that the defendant Anita Allen is an incumbent member of the District of Columbia Board of Education, and a candidate for ejection to said Board, and it further appearing that there is substantial doubt concerning the legal eligibility of said defendant to serve on said Board because of a conflict of interest with her position as an official in the Office of the United States Commissioner of Education, and that the aforesaid acts of the defendant Allen would cause irreparable injury to the rights of the Plaintiff before notice can be served and a hearing had on the Plaintiff's motion for a preliminary injunction unless said defendant is restrained, it is this day of October, 1968

ORDERED, that the defendant Anita Allen is restrained from further participating as a member of the District of Columbia Board

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of Education, and said defendant and all persons in active participation
and concert with her be, and they are hereby restrained from further
campaigning for election to the District of Columbia Board of Education;
PROVIDED HOWEVER, that the Plaintiffs first give security in the sum
of(\$) dollars,
cash to be deposited with the Clerk of Court for payment of such costs
and damages as may be incurred by any party; or surety in a like
amount to be approved by the Court of by the Clerk of the Court,
and it is further
ORDERED, that this order expires withindays after entry,
unless within such time the order, for good cause shown, is extended
for a like period unless the defendants consent that it may be
extended for a longer period, and it is further
ORDERED, that the plaintiffs' motion for a preliminary injunction
be set down for hearing on theday of October, 1968, at
10:00 a.m., or as soon thereafter as counsel may be heard.
BY THE COURT
JUDGS
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Issued ate.m.,
October, 1968.

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and concert with her be, and they are hereby restroined from further
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JULIUS W. HOBSON, et. al

Plaintiffe

fs.

Civil Action No. 2813-67

EVERETT HEWLETT, et al

*

Defendants

PLAINFIFFS MEMORANDUM IN SUPPORT OF MOTIONS FOR TEMPORARY RESTRAINING ORDER AND PRELIMINARY INJUNCTION

The Defendant Anita Allen is Illegally on the Board of Education.

The defendant Allen is a member of the District of Columbia Board of Education and also an administrative officer in the office of the United States Commissioner of Education.

The District of Columbia Board of Education has control of all public schools in the District of Columbia, D.C. Code § 31-101 (1967). Said Board has submitted applications and plans to the Office of the United States Commissioner of Education to receive funds to implement educational programs in the District of Columbia. (Official Transcripts and Minutes of Meetings of the Board of Education; Ninth Stated Meeting, Sept. 18, 1968; Sixth Special Meeting, July 30, 1968; Fourth Special Meeting, July 16, 1968)

The Office of the United States Commissioner of Education is charged by law, 20 U.S.C. \$\$ 821-886, with the duty of supervising and administering federal grants to the District of Columbia designed to implement educational programs under Title I of the Elementary and Secondary Education Act of 1965. By law the Office of the United States Commissioner of Education must approve plans submitted by the District of Columbia to receive funds under the Act, 20 U.S.C. \$\$ 823,844; verify reports from the District of Columbia concerning the

UNITED MATER DISTRICT COUNT FOR THE DISTRICT OF CHAPMEN

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use of such funds, 20 U.S.C. \$ 8, 8332, 844, and has the power to deny federal funds to the District of Columbia upon a finding that plans submitted do not comply with reserval law, 20 U.S.C. \$8 826,868.

The defendant Allen has abstained from voting on questions before the D.C. Board of Education concerning the expenditure of federal fun ds in the District of Columbia under Title I of the Elementary and Secondary Education Act of 1965 because of the conflict of interest between her official positions.

It is submitted that the defendant Allen is prohibited from being a member of the District of Columbia Board of Education and an officer in the Office of the United States Commissioner of Education because both offices are by their nature incompatible. A public officer is prohibited from holding two incompatible offices at the same time.

Byrd v. State, ex rel Atty. Gen., 240 Ark. 743, 402 S.W. 2d121 (1966); State v. White, 133 N.W. 2d 903 (Ohio, 1965); Adams v. Commonwealth, 268 S.W. 2d 930 (Ky. 1954); De Feo v. Smithlio A. 2d 553 (N.J. 1955); McDonough v. Roach, 171 A.2d 307 (N.J. 1961); Commonwealth v. Miller, 272 S.W. 2d 468 (ky. 1954).

One of the most well established test of incompatibility of offices is the principle that incompatibility is recognized whenever one office is subordinate to the other in some of its important and principal duties, and subject in some degree to its revisory power. Byrd v. State, supra,; White v. State, supra.

It seems reasonably clear that the District of Columbia Board of Education is subject to the revisory powers of the office of the United States Commissioner of Education in performance of one of its most important functions, the allocation and expenditure of hundreds of thousands of dollars of federal funds in the District of Columbia to implement educational programs under the Elementary and Secondary Education Act of 1965. The conflict of interest between the defendant Allen's position as a member of the Board of Education and her position

use of such funds, 20 U.S.C. E &, 8930, 864, and has the power to desy fadored funds to the Dictrict of Columbia upone a finding that plans submitted to not comply with Televal law, 20 B.R.C. 25 826,868.

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Education is apparant. One office in which she is an official has to pass upon the merits of applications and plans submitted by another public body of which she is an official. This is clearly a real conflict in interest. McDonough v. Roach, supra, The defendant Allen has sought to resolve the conflict by refusing to vote on Title I questions before the Board of Education. Such a procedure has been held expressly to be illegal. State v. White. Supra.

Respectfully submitted,

Richard J. Hopkins 1100 Sixth Street, N.W. Washington, D.C. No 7-7188 Attorney for Plaintiffs

I hereby certify that a copy of the foregoing was mailed, postage prepaid, this 7 day of October, 1968, to the Comporation Counsel, D.C. 14 & E Street, N.W., Washington, D.C.

Richard J. Hopkins

to mencianiumod medata Series of the United States Commissioner of Education is apparent. One office in which she is an official has to page upon the marita of applications and plane submitted by another public body of which she is an official. This is clearly a rost conflict in interest. McDonough v. Fonch, supra, The defendant Allen has against I of the one of patentes of fairnes and avious of dissos before the Board of Education. Such a procedure has been held expressly to be illegal. State v. Faite. Supra.

Despectfully substitute,

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Attorney for Plaintiffs

CHARLES AD RESIDERS I hereby certify that a copy of the foregoing was smiled, portage property, this 7 day of October, 1968, to the Commontion Commont, D.C. 14 & F Street, R.W., Valdington, D.C.

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UNITED STATES DISTRICT COURT FOR THE DISTRICT OF COLUMBIA

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JULIUS W. HOBSON, et. al

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Plaintiffs

Civil Action No. 2813-67

V.

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EVERETT HEWLETT, et al

*

Defendants

AFFIDAVIT IN SUPPORT OF MOTION FOR TEMPORARY
RESTRAINING ORDER AND PRELIMINARY
INJUNCTION

DISTRICT OF COLUMBIA, ss:

Julius W. Hobson, being duly sworn deposes and says:

- 1. That he is the plaintiff in the above-entitled action.
- 2. That he is a citizen of the United States, a resident of the District of Columbia, and a tax payer and registered voter in the District of Columbia.
- 3. That he is an active, announced and duly qualified candidate for election to the District of Columbia Board of Education, and will appear on the ballot in the November, 1968 elections.
- 4. That the defendant Anita Allen is an incumbant member of the District of Columbia Board of Education, and is an active, announced candidate for election to said Board of Education.
- 5. That the defendant Allen is legally ineligible to serve on said Board of Education because of a conflict of interest with her position as an official in the office of the United States Commissioner of Education, as more fully appears in plaintiff's memorandum of law Tiled herein.
- 6. That the public interest will be served by a speedy resolution of the issue of the defendant Allen's legal capacity to serve on said Board of

THE R. P. LEWIS CO., LANSING, MICH. 49-14039. A STATE OF STREET 2 - 114 411 the second of the late, and the second of the same of the sa the same of the case of the ca the state of the last of the state of the st THE RESERVE OF THE PERSON NAMED IN THE RESERVE AND ADDRESS OF THE PARTY OF THE The second second THE PARTY OF STREET STREET, THE PARTY OF STREET, THE with the complete part of the board of the Part of the latest party of the AND REAL PROPERTY AND ADDRESS OF THE PARTY AND The state of the s of statement of the latest and the l The state of the latter of the

Education since official acts of said Board may be invalidated by having a legally ineligible member thereon.

- 7. That unless said defendant in enjoined and restrained from further campaigning in said election plaintiff will suffer irreparable injury to his rights as a candidate in said election by having to campaign against a legally ineligible candidate.
- 8. That unless said defendant is enjoined and restrained from further campaigning in said election plaintiff will suffer irreparable injury to his rights as a tax payer and voter of the District of Columbia to have the District of Columbia Board of Education composed of legally qualified members only.

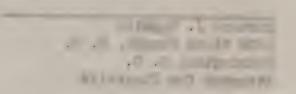
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						JULIUS W. 1	HOBSON	
Subscrib	ed to	and swo	rn to be	fore me	this_	_day of Oct	tober, 196	в.

NOTARY PUBLIC, D. C.

Richard J. Hopkins 1100 Sixth Street, N. W. Washington, D. C. Attorney for Plaintiff In comment of A contract and the contract of the first of the place of

- 7. That waises said desendant in sujoined and ratherized from further companying in said election plaintiff will suffer irrepart ble injury to his rights as a candidate in said election by baving to or judge against a legally ineligible candidate.
- 2. That unless said deformant is enjoined and restant there is the first interpretable injury to his campaigning in anid election plaintiff will suffer irrepresable injury to his rights as a tax peror and wover of the District of Columbia to have the Ulatrict of Columbia Dour, of Charles an appear of leasily qualified werbers only.

Subscribed to and swarm to before me this day of Detaher, loud.



UNITED STATES DISTRICT COURT FOR THE DISTRICT OF COLUMBIA

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JULIUS W. HOBSON, et al

Plaintiffe

Civil Action No. 2813-67

VO.

EVERENT HEMLETT. et al

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Defendants

MOTION FOR PRELIMINARY INJUNCTION

Comes now the plaintiffs herein by and through their undersigned attorney to move that the court issue a preliminary injunction restraining the defendant Allen from further participating as a member of the District of Columbia Board of Education, and restraining said defendant and all persons in active participation and concert with her, from further campaigning for election to the District of Columbia Board of Education in the November, 1968 election.

This motion is based on the instant motion, the memorandum of law filed herein, plaintiff's affidavit, the record and files in this case, and any and all other matters which may be presented prior to or at the time of the hearing of said motion.

WHEREFORE, plaintiff pray that the court issue a preliminary injunction restraining the defendant from further participating as a member of the District of Columbia Board of Education, and restraining said defendant from further campaigning for election to the District of Columbia Board of Education in the November, 1968 election.

Respectfully submitted

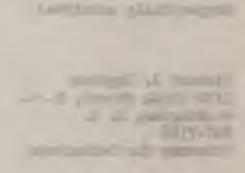
Richard J. Hopkins 1100 Sixth Street, N. W. Washington, D. C. No7-7188 Attorney for Defendants THE RESIDENCE OF THE PARTY OF T

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CERTIFICATE OF SERVICE

I hereby certify that a copy of the foregoing motion was mailed, postage prepaid, this _____day of October, 1968 to Matthew J. Mullaney, Esquire, Assistant Corporation Counsel, D. C. Attorney for Defendants, District Building 146 E. Street, N. W., Washington, D. C.

RICHARD J. HOPKINS

STREET, T. STREET, SQUARE,

Marine of the Park

JULIUS W. HOBSON, residing at 300 M St. SW; WILLIE J. HARDY, residing at 5046 Benning Rd. S.E.; PATRICIA SALTONSTALL, residing at 4351 Klingle St. N.W.; JOHN M. THORNTON, residing at 1736 Allison St. N.E.; ILIA LEE BULLOCK, residing at 1005 Kenyon St. N.W.; DONALD GREEN, residing at 1061 31st St. N.W.;

Plaintiffs

Vi

CA No. 2813-67

EVERETT HEWLETT, ANITA ALLEN, JOHN SESSIONS, ALBERT ROSENFIELD, JULIAN DUGAS, CARL SMUCK, ANN STULTS, AND BENJAMIN ALEXANDER, all members of the Board of Education of the District of Columbia with offices at Franklin Building, 13th and K Streets N.W., Washington, D.C.; THE BOARD OF EDUCATION OF THE DISTRICT OF COLUMBIA, with office at the same address; WILLIAM MANNING, with temporary office at the same address; Hon. EDWARD M. CURRAN, ALEXANDER HOLTZOFF, BURNITA SHELTON MATTHEWS, JOSEPH C. MCGARRAGHY, JOHN J. SIRICA, GEORGE L. HART, JR., LEONARD P. WALSH, WILLIAM B. JONES, HOWARD F. CORCORAN, OLIVER GASCH, WILLIAM B. BRYANT, JOHN LEWIS SMITH, JR., AUBREY E. ROBINSON, JR., JOSEPH C. WADDY, DAVID A. PINE, MATTHEW F. MCGUIRE, HENRY A. SCHWEINHAUT, RICHARD B. KEECH, CHARLES F. MCLAUGHLIN and LUTHER W. YOUNGDAHL, all Federal District Judges of the District of Columbia,

Defendents

COMPLAINT FOR INJUNCTIVE RELIEF

I. Jurisdiction

1. Jurisdiction is based upon 28 U.S.C. 1331 and 1343, 11 D.C.Code 521, and 42 U.S.C. 1983. This action also arises under the Constitution of the United States, particularly the Fifth Amendment thereof, 31 D.C.Code 101 et seq. and 20 U.S.C. 884 and similar federal statutes prohibiting interference with local public school systems by employees of the U.S. Office of Education. Over \$10,000 exclusive of interest and costs is involved.

II. Nature of Cause of Action

2. This action is composed of two closely related claims. The first claim challenges the validity of the appointment of Defendant Allen as a member of the D.C. Board of Education and seeks her removal therefrom.

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The second claim calls into question various procedures and acts of the Defendants, including that of Friday, Oct. 27, 1967, in attempting to offer Defendant Manning the position of Superintendent of Schools of the District of Columbia. This is a class action and requests an injunction and other corrective relief.

TIII Plaintiffs

- 3. Plaintiff Julius Hobson is an adult black citizen and taxpayer of the District of Columbia with a minor child in the public schools of said District.
- 4. Plaintiff Willie Hardy is an adult black citizen and taxpayer of the District of Columbia with minor children in the public schools of said District.
- 5. Plaintiff Patricia Saltonstall is an adult white citizen and taxpayer of the District of Columbia.
- 6. Plaintiff Ilia Lee Bullock is an adult black citizen and taxpayer of the District of Columbia with minor children in the public schools of the said District.
- 7. Plaintiff John M. Thornton is an adult black citizen and taxpayer of the District of Columbia.
- 8. Plaintiff Donald Green is an adult white citizen and taxpayer of the District of Columbia.
- 9. Plaintiffs sue on behalf of themselves and all other citizens of the District of Columbia similarly situated. The class is too numerous to bring before the Court.

IV: Defendants

10. Defendant Everett Hewlett is the purported President of the Board of Education of the District of Columbia and a member thereof.

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- 11. Defendant Anita Allan is the purported vice-President of the Board of purported Education of the District of Columbia and a/member thereof.
- 12. Defendants John Sessions, Albert Rosenfield, Julian Dugas, Carl Smuck, Ann Stults, and Benjamin Alexander are members of the Board of Education of the District of Columbia.
- 13. Defendant Board of Education of the District of Columbia is the statutory body with overall responsibility for the administration of the public schools of the District of Columbia.
- 14. Defendant William Manning is the Superintendent-designate of the public schools of the District of Columbia and upon information and belief has accepted or momentarily will accept the position of Superintendent.

 "Defendants" as used herein includes the Defendant Manning only when the context so requires:
- 15. Defendants Hon! Edward M. Curran, Alexander Holtzoff, Burnita Shelton Matthews, Joseph C. McGarraghy, John J. Sirica, George L. Hart, Jr.,

 Leonard P. Walsh, William B. Jones, Howard F. Corcoran, Oliver Gasch, Joseph C. Waddy,

 William B Bryant, John Lewis Smith, Jr., Aubrey E. Robinson, Jr.,/David

 A. Pine, Matthew F. McGuire, Henry A. Schweinhaut, Richmond B. Keech,

 Charles F. McLaughlin and Luther W. Youngdahl are Federal District Judges of the District of Columbia and are Defendants herein for the sole and limited purpose of requiring them to invalidate their appointment of Defendant Allen as a member of the Board of Education of the District of Columbia or take such other action as is proper to effect her removal. "Defendants" as used herein includes these judicial defendants only when the context so requires.

V. First Cause of Action

16. Defendant Allen is an employee of the U.S. Office of Education and was appointed as a member of the Board of Education for a three-year term beginning July 1, 1967, in violation of 20 U.S.C. 884 and other federal statutes prohibiting federal control of education.

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- 17. Defendant Allen is in fact an agent of federal control of the public school system of the District of Columbia acting under the control and direction of the U.S. Office of Education.
- 18. Plaintiffs' statutory rights to have their local school system free of national federal control is being denied both by Defendant Allen's presence on the Board of Education and by her actions in regard to her purported membership thereon.
- 19. Defendant Allen's vote and official actions have been essential to the attempted offer to Defendant Manning of the position of Superintendent.

VI. Second Cause of Action

- 20. Numerous acts, procedures, and policies of the Defendants' violate
 Plaintiffs' rights as secured by the Constitution of the United States,
 particularly the Due Process Clause of the Fifth Amendment thereof, 31 D.C. Code
 101 et seq., and the Rules of the Board of Education as hereafter set forth:
- 21. On July 1, 1967, Defendants elected by secret ballot over the objection of Plaintiffs and other citizens a President and a Vice-President of the Board of Education, in violation of 31 D.C.Code 101. Plaintiffs believe that the results of such election might have been different had the statutory requirement of public voting been followed.
- 22. Defendants have repeatedly held since July 1, 1967, secret and/or closed meetings for the transaction of official business, particularly including the process of selecting a superintendent of schools, all in particular violation of 31 D.C. Code 101.
- 23. Defendants have utilized without any legal authority substantial private funds from, and free services of, unknown organizations and persons in, inter alia, selection of a Superintendent; said unknown funds and services have exercised a controlling influence over the selection of a Superintendent to the extent of excluding all independent participation by the Defendants (or by Plaintiffs, and their class) in such process, all in particular violation of 31 D.C.Code 105.

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(Board member Dr. Euphemia Haynes, not a defendant in this action, refused to participate in the illegal acts herein set forth and was further denied access to materials concerning the attempted offer to Defendant Manning and other aspects of the selection process.)

- 24. The power of appointment of a Superintendent of schools has been in fact illegally delegated to the U.S. Office of Education and/or Teachers College, Columbia University and/or the New World Foundation (a tax-exempt charitable foundation with offices in the State and City of New York), in particular violation of 31 D.C. Code 105.
- 25. A public meeting of Defendants on Firday, Oct. 27, 1967, at which Defendant Manning was offered the position of Superintendent and the actions taken thereat are illegal (independent of the First Cause of Action) in that (a) one Board member received no valid notice whatsoever of said meeting and no attempt to give such notice was made, that (b) the meeting was held without adequate notice as particularly required by the Board rules and that (c) members of the public (including P aintiffs) were specifically denied the right to speak at said meeting in particular violation of the Board rules.

VII. Irreparable Injury

26. Plaintiffs will suffer irreparable injury in that Defendant Manning has stated publicly that he expects to accept within the next few days said attempted offer of Dedendants to become the Superintendent of schools, which is by law a three-year appointment, and has further declared that he will shortly thereafter begin to administer the public schools of the District of Columbia as Superintendent. Plaintiffs suffer further irreparable injury in that the school system is currently undergoing major changes such that the decisions made by Defendants now will affect District public education for years to come; further, the legality of the Defendants' official positions is currently at issue in a case pending before the U.S. Supreme Court (Hobson v. Hansen, Oct. Term, 1967).

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VIII, Remedy

- 27. Plaintiffs respectfully request that the Court issue an order:
 - A. declaring the attempted offer of the Superintendency of schools to Defendant Manning void and/or enjoining Defendant Manning from accepting said offer and/or enjoining Defendant Manning from acting as such Superintendent;
 - B. declaring the selection porcess that resulted in the attempted offer of the Superintendency of Schools to Defendant Manning void;
 - C. declaring all closed Board meetings on and subsequent to July 1, 1967, void and enjoining all future such meetings;
 - D. declaring the July 1, 1967, selection of officers by secret ballot void and enjoining the future use of such procedure;
 - E. declaring the school Board seat purportedly held by Defendant

 Allen vacant and requiring her forthwith removal by the judicial

 Defendants, such seat remaining vacant until the ultimate disposition of Hobson v. Hansen, now pending in the U.S. Supreme Court;
 - F. enjoining Defendants from appointing a permanent Superintendent until a final decision is had in <u>Hobson v. Hansen</u> pending in the U.S. Supreme Court (or, if sooner, until the passage of intervening legislation by Congress);
 - G. directing that the Defendants follow in all matters, including the election of a Superintendent, procedures that have been set by statute or by Board .. rules adopted pursuant to statute;
 - H. enjoin Defendants from any delegation of their power to appoint a Superintendent of schools; and
 - I. grant such other and further relief as justice may require.
- 31. Plaintiffs request relief both by way of preliminary and permanent injunctions and ask for an expedited hearing on their application for the preliminary injunction.

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32. Plaintiffs have no adequate remedy at law.

Nov. 1, 1967

William M. Kunstler

Attorney for Plaintiffs

618 D St. NE Washington, D. C. 543-8699

Verification

I, Julius W. Hobson, being duly sworn, hereby affirm that I am one of the Plaintiffs in the within action; that I have read the foregoing Complaint and know the contents thereof; and that the same is true to the best of my knowledge and belief.

Julius W. Hobson

Affirmed before me this First day of November, 1967

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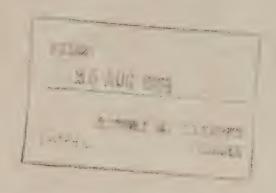
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UNITED STATES DISTRICT COURT DISTRICT OF COLUMBIA

JULIUS W. HOBSON, et al.,
Plaintiffs.

VS.

EVERETT HEWLETT, et al., Defendants.

CIVIL ACTION NO. 2813-67
MEMORANDUM OF OPINION

Plaintiffs, all citizens and taxpayers in the District of Columbia, filed an action in which they seek to have the appointment of Dr. William Manning as Superintendent of Schools for the District of Columbia declared illegal. Plaintiffs charge that defendant Anita Allen is disqualified as a member of the District of Columbia Board of Education because she is an employee of the United States Office of Education. Plaintiffs view this as an irreconcilable conflict of interest. It is further charged that the District of Columbia Board of Education acted illegally in that it conducted closed hearings concerning the appointment of a Superintendent of Schools.

This Court has jurisdiction pursuant to 28 U.S.C. 1331 and 1334, 11 D.C. Code 521 and 42 U.S.C. 1983. Plaintiffs also allege that this

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Las Einstill, all or bond conserve in the Einstill of Columbia, filed an action to which cany seek to asve the approximant of it. William aming as Supercontendent of Schools for the braining of Columbia cerlared Illegal. Plaintiffs charge that decendent Amina Alley is disquilished as a rember of the District of Columbia sound of Education because she is an employee of the Uniced States Dirice of States Dirice of States Dirice of a successful. It is further charged that the conflict of Columbia Sound of Linearing and interesting the state of Columbia Sound of Linearings concerning the appointment of a Superfurencent of Schools.

This court has jurisdiction pursuant to

action arises under the Constitution of the United States, particularly the Fifth Amendment, 31 D.C. Code 101, et seq., and 20 U.S.C. 884.

Originally there were many contentions of fact and law, but at the pretrial the parties agreed that discovery had eliminated all but the following:

Questions of Fact

- 1. The exact duties and powers exercised by Mrs. Allen at the United States Office of Education between July 1 and November 7, 1967.
- 2. The exact duties and powers exercised by Mrs. Allen at the United States Office of Education since November 7, 1967.

Questions of Law

- 1. Whether the duties exercised by Mrs. Allen at the Office of Education between July 1 and November 7, 1967, disqualified her from sitting as a member of the Board of Education during that time.
- 2. In the event Mrs. Allen was disqualified from sitting, what effect does this have on the appointment of Dr. Manning as Superintendent?
- 3. Whether the duties currently exercised by Mrs. Allen disqualify her from sitting on the Board of Education.
- 4. Whether the Board of Education and its ad noc committee violated D.C. Code 31-101 by holding private meetings concerning the selection of a Superintendent of Schools.

It is established by the evidence that between July 1 and November 7, 1967, Mrs. Allen was employed as

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2. In the event Mrs. Allen was disquellified inva sirting, what effect data take have on the appointment of Dr. Manning as Superintendent?

Board of Education during that time.

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3. Whether the duties convently emercional by Mrs. Allen dismuslify her from sating on the sourd of

4. Whether the Board of Education and its ad hos committee violated D.C. Code 31-101 by noising

by the evidence that between

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a Section Chief of the Operations Branch, Division of Compensatory Education, Bureau of Elementary and Secondary Education. While she was employed as Section Chief in the Operations Branch, Mrs. Allen participated in the administration of Title I of the Elementary and Secondary Education Act for 12 mid-western states. Since September 1, 1967, Mrs. Allen has been engaged in a program to find ways of improving education for disadvantaged children. no time during her employment in either capacity did she participate in making or influencing decisions which would affect the District of Columbia School System. From her position in the Office of Education Mrs. Allen did not make policy. The policy-making function was reserved to employees higher up in the Office of Education's hierarchy. It does not appear from the evidence that

Mrs. Allen either directly or indirectly participated or now participates in decisions which would create a conflict of interest between her duties at the Office of Education and her position on the District of Columbia Board of Education. Accordingly, she is not disqualified to serve on the Board of Education and may exercise her regular duties as a member of that Board. Cases cited by plaintiffs are not applicable to the facts in this case. There is nothing incompatible between the two positions held by Mrs. Allen. It is worth noting that no one vote could have changed the results of the balloting for the appointment of Dr. Manning. His appointment was made upon a vote of 7 to 2. Mrs. Allen voted with the majority.

a Section Chief of the Courselons Branch, Division of Conversatory I ducation, Garcay of Elementary and Secondary Education. While she was employed an earticipated in the administration of Title 1 or tan Elementary and Secondary Euroaction Act for 11 and attention but been caused in a program to aind ways of tags over your generation and disadvantured children. At tags over the calles and considered children.

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On July 8, 1967, the District of Columbia Board of Education, at an open meeting, appointed an ad hoc committee in search of a Superintendent of Schools. The members appointed to the committee were Anita Allen, Ann Stults, Benjamin Alexander and John Sessions. The committee was appointed for the purpose of finding a new Superintendent of Schools for the District of Columbia. The Board directed the committee to do the following: (1) Solicit names of possible candidates from all members of the Board of Education; (2) encourage the organized citizenry to submit names of possible candidates; (3) submit a list of names to Commissioner of Education Harold Howe and to John Gardner, Secretary, Department of Health, Education and Welfare, for additional suggestions; (4) investigate the possibility of using consultants to aid in the screening and interviewing process, and secure them if necessary and desirable; (5) assemble information about the candidates, including their availability and biographical data, and prepare this material for the information of the Board of Education.

On July 18, 1967, the ad hoc committee met in an open meeting to establish criteria for selecting a Superintendent of Schools. At this meeting, the committee voted that another committee headed by Dr. Francis Ianni act as consultant to aid in the selection of a Superintendent of Schools.

Between July 18 and August 4, 1967, the ad hoc committee met with Dr. Ianni at Columbia University to confer over a list of 81 names of potential candidates for Superintendent of Schools.

On suly 8, 1967, one Discrice of Columbia the property of the party of th At any party of the street of the street and for Solvenia sembers appointed to the counitteet were Anlea Allen, Ann Scules, Ben aunia Alexander and NAME AND POST OFFICE ADDRESS OF THE OWNER, THE OWNER, WHEN THE PARTY OF THE OWNER, THE O purpose of finding a new Superintendent of Schools for the District of Colombia. The Books airected the consister to do the fullering. (i) solicity numer of possible condidates trom all markers of the board of haucacton; (2) encourage the o spailered citizency to summe names of possible candidates; (1) submit a list of names to Corrierioner of Education Auroid Move and to John Gardiner, Swreterry, THE RESERVE THE PERSON NAMED IN COLUMN TWO IS NOT THE OWNER. additional suggestions; (i) investigate the pursta bility of using consultants to aid in the severely and interviewing process, and severe client if מהרכת שבת בינו בינו בינו (ו) בינו לו לתיים בינו לו בינו לו בינו בינו לו בינו לו בינו לו בינו לו בינו לו בינו לו published their published personner and many and biograph cal data, and property this material for the information of the Board of Education. on July 18, 1957, the ad hoc corest ttee met in an open meeting to establish triteria for selecting a Superintendent of Schools. At this meeting, the of handed such hand believes their leader outsidened Dr. Francis Isani act as consultant to sid in the edistributed in the second statement of the section of the section

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On August 4, 1967, the ad hoc committee sent a letter to the members of the School Board stating that a conference had been held with Dr. Ianni concerning a list of 81 potential Superintendent of Schools candidates. On August 9, 1967, the ad hoc committee sent the members of the School Board a list of six persons which the Ianni committee had rated as the best qualified for the position of Superintendent of Schools.

On August 21, 1967, after the Board of
Education had received a status report from the ad
hoc committee, members of the Board, including some
members of its ad hoc committee, met with Dr. Ianni
in a closed conference to discuss candidates for
Superintendent of Schools. All members of the Board
of Education were invited to this meeting.

Between August 22 and October 27, 1967, the ad hoc committee contacted four of the six persons recommended by the Ianni committee, Wilson Riles, Gordon McAndrew, William Manning and Neil Sullivan. Various members of the ad hoc committee and other members of the Board of Education personally interviewed the first three of the above named candidates.

The ad hoc committee recommended the appointment of Dr. Manning on October 27, 1967. The Board of Education received and acted upon the report on October 27, 1967. At an open meeting on November 7, 1967, the Board approved the appointment of Dr. Manning by a vote of 7 to 2.

The question is whether the Board of Education acted illegally by holding private meetings concerning the selection of a Superintendent of Schools.

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The question is whether the Board of

Section 31-101, D.C. Code, 1967 ed., provides in pertinent part that "all meetings whatsoever of the Board shall be open to the public, except committee meetings dealing with the appointment of teachers." Section 31-105, D.C. Code, 1967 ed., provides in pertinent part that "the Board shall appoint one superintendent for all the public schools in the District of Columbia . . . " It is apparent from the foregoing that the Board of Education must appoint the Superintendent of Schools for the District of Columbia at a meeting which is open to the public.

The question posed by the plaintiffs is whether all activities of the Board must be conducted at an open hearing, or whether certain business can be conducted in private. In jurisdictions which have statutes requiring public hearings, the law generally requires that hearings be open where official action is taken. Where other than official action is taken. a public hearing is not required. In the cases that follow, the Courts were concerned with a statute which is similar to Section 31-101, D.C. Code, 1967 ed. That is, there was no specific provision for unofficial action at a closed hearing. The cases support the proposition that unofficial action does not require a public hearing. See Schults vs. Bd. of Education of Teaneck, 205 A. 2d 762 (N.J. App. Div., 1964); Wolf vs. Zoning Bd. of Adjust. of Park Ridge, 192 A. 2d 305 (N.J. App. Div., 1963). On the other hand, the following statutes contain a specific provision for conducting certain unofficial business at closed hearings. See Purdon's Penna. Statutes Annotated, Title 65 Section 251(B); Vermont Statutes, Title I Section 313.

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Section 31-101, 0.C. toda, 1967 ed., provides in Section 31-105, D.C. toda, 1967 ed., provides in pertinent part timt "the board shill appoint one super untersent for all the public sectors in the bietrict of Columbia..." It is apparent from the foregoing that the Board of teneration and apparent from the Superintendent of Schools for the District of Columbia at a meeting which is open to the public.

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It is noteworthy that on April 22, 1968, Congress amended Section 31-101, D.C. Code, to read in pertinent part as follows:

"Meetings of the Board of Education shall be open to the public; except that the Board of Education (1) may close to the public any meeting (or part thereof) dealing with the appointment, promotion, transfer, or termination of employment of, or any other related matter involving any employee of the Board of Education, and (2) may close to the public any meeting (or part thereof) dealing with any other matter but no final policy decision on such other matter may be made by the Board of Education in a meeting (or part thereof) closed to the public." \$2 Stat. 102 P.L. 90-902, April 22, 1968.

Certainly, all the actions taken by the Board of Education and its ad hoc committee would be legal under the amended code.

held private meetings concerning the appointment of a Superintendent of Schools between July 1 and November 7, 1967. The evidence establishes that any private meetings were committee meetings. The purpose of these meetings was to investigate and screen candidates for the position of Superintendent of Schools and discuss their qualifications. The Courts have generally not required agency investigations to be open to the public. See Applegate vs. Waterfront Commission of New York Marbor, 204 N.Y.S. 2d 197 (1960).

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Investigations are informal proceedings held to obtain information to govern or support future action. They are not proceedings wherein official action is taken. The committee meetings, viewed in context, were investigations. In this case, the official appointment was made at a public hearing on November 7, 1967. An investigation by committee may result in a recommendation, but this is not official action.

In this case, the investigation preceding official action was necessary to find people who might be qualified for the post of Superintendent of Schools and to inquire of such persons as to whether they would be interested in accepting the position and to look into the qualifications of persons who were or would become candidates. This involved investigation of a large number of people. In such circumstances, it is entirely appropriate and, indeed, it is generally considered the function of such an investigating committee to report and recommend a particular person or that serious consideration be given to a limited number of candidates. Although this process is frequently referred to as screening candidates, it does not officially eliminate consideration of any candidate. When the report is made, at the time official action is to be taken, the report may be accepted and the recommendations followed or it may be rejected and any appropriate action taken. This was the method agreed upon by the Board of Education at a public hearing on July 8, 1967. The ad hoc committee subsequently conducted a public hearing on July 18, 1967, wherein the process which it proposed to follow was agreed upon and publicly

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stated.

The appointment of an ad hoc committee could have been challenged at the public meeting of July 8, 1967, or the method of seeking and screening candidates could have been challenged at the public committee meeting on July 18, 1967, or the report and recommendations could have been rejected at the public hearing on November 7, 1967. The selection process was legal and regular in all respects.

Mrs. Allen's employment with the United States Office of Education does not disqualify her from serving on the Board of Education. The appointment of William Manning as Superintendent of Schools was legal and the process employed in selecting Dr. Manning did not violate the provisions of D.C. Code 31-101.

Judgment should be entered in favor of the defendants. This Memorandum of Opinion shall serve as Findings of Fact and Conclusions of Law pursuant to Rule 52, F.R.Civ.P.

DATED: August 21, 1969.

ALBERT LEE STEPPENS, JR.
Albert Lee Stephens, Jr.
United States District Judge

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JULIUS W. HOBSON, residing at 300 M St. SW;
WILLIE J. HARDY, residing at 5046 Benning Rd. S.E.;
PATRICIA SALTONSTALL, residing at 4351 Klingle St. N.W.;
JOHN M. THORMTON, residing at 1736 Allison St. N.E.;
ILIA LEE BULLOCK, residing at 1005 Kenyon St. N.W.;
DONALD GREEN, residing at 1061 31st St. N.W.;

Plaintiffs

v.

CA No. 2813-67

EVERETT HEWLETT, ANITA ALLEN, JOHN SESSIONS, ALBERT ROSENFIELD, JULIAN DUGAS, CARL SMUCK, ANN STULTS, AND BENJAMIN ALEXANDER, all members of the Board of Education of the District of Columbia with offices at Franklin Building, 13th and K Streets N.W., Washington, D.C.; THE BOARD OF EDUCATION OF THE DISTRICT OF COLUMBIA, with office at the same address; WILLIAM MANNING, with temporary office at the same address; Hon. EDWARD M. CURRAN, ALEXANDER HOLTZOFF, BURNITA SHELTON MATTHEWS, JOSEPH C. MCGARRAGHY, JOHN J. SIRICA, GEORGE L. HART, JR., LEONARD P. WALSH, WILLIAM B. JONES, HOWARD F. CORCORAN, OLIVER GASCH, WILLIAM B. BRYANT, JOHN LEWIS SMITH, JR., AUBREY E. ROBINSON, JR., JOSEPH C. WADDY, DAVID A. PINE, MATTHEW F. MCGUIRE, HENRY A. SCHWEINHAUT, RICHARD B. KEECH, CHARLES F. MCLAUGHLIN and LUTHER W. YOUNGDAHL, all Federal District Judges of the District of Columbia,

Defendants

COMPLAINT FOR INJUNCTIVE RELIEF

I. Jurisdiction

1. Jurisdiction is based upon 28 U.S.C. 1331 and 1343, 11 D.C.Code 521, and 42 U.S.C. 1983. This action also arises under the Constitution of the United States, particularly the Fifth Amendment thereof, 31 D.C.Code 101 et seq. and 20 U.S.C. 884 and similar federal statutes prohibiting interference with local public school systems by employees of the U.S. Office of Education. Over \$10,000 exclusive of interest and costs is involved.

II. Nature of Cause of Action

2. This action is composed of two closely related claims. The first claim challenges the validity of the appointment of Defendant Allen as a member of the D.C. Board of Education and seeks her removal therefrom.

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The second claim calls into question various procedures and acts of the Defendants, including that of Friday, Oct. 27, 1967, in attempting to offer Defendant Manning the position of Superintendent of Schools of the District of Columbia. This is a class action and requests an injunction and other corrective relief.

III. Plaintiffs

- 3. Plaintiff Julius Hobson is an adult black citizen and taxpayer of the District of Columbia with a minor child in the public schools of said District.
- 4. Plaintiff Willie Hardy is an adult black citizen and taxpayer of the District of Columbia with minor children in the public schools of said District.
- 5. Plaintiff Patricia Saltonstall is an adult white citizen and taxpayer of the District of Columbia.
- 6. Plaintiff Ilia Lee Bullock is an adult black citizen and taxpayer of the District of Columbia with minor children in the public schools of the said District.
- 7. Plaintiff John M. Thornton is an adult black citizen and taxpayer of the District of Columbia.
- 8. Plaintiff Donald Green is an adult white citizen and taxpayer of the District of Columbia.
- 9. Plaintiffs sue on behalf of themselves and all other citizens of the District of Columbia similarly situated. The class is too numerous to bring before the Court.

IV. Defendants

10. Defendant Everett Hewlett is the purported President of the Board of Education of the District of Columbia and a member thereof.

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- 11. Defendant Anita Allen is the purported vice-President of the Board of purported

 Education of the District of Columbia and a/member thereof.
- 12. Defendants John Sessions, Albert Rosenfield, Julian Dugas, Carl Smuck, Ann Stults, and Benjamin Alexander are members of the Board of Education of the District of Columbia.
- 13. Defendant Board of Education of the District of Columbia is the statutory body with overall responsibility for the administration of the public schools of the District of Columbia!
- 14. Defendant William Manning is the Superintendent-designate of the public schools of the District of Columbia and upon information and belief has accepted or momentarily will accept the position of Superintendent.

 "Defendants" as used herein includes the Defendant Manning only when the context so requires.
- 15. Defendants Hon. Edward M. Curran, Alexander Holtzoff, Burnita Shelton Matthews, Joseph C. McGarraghy, John J. Sirica, George L. Hart, Jr.,

 Leonard P. Walsh, William B. Jones, Howard F. Corcoran, Oliver Gasch,
 Joseph C. Waddy,
 William B Bryant, John Lewis Smith, Jr., Aubrey E. Robinson, Jr.,/David

 A. Pine, Matthew F. McGuire, Henry A.Schweinhaut, Richmond B. Keech,
 Charles F. McLaughlin and Luther W. Youngdahl are Federal District Judges
 of the District of Columbia and are Defendants herein for the sole and
 limited purpose of requiring them to invalidate their appointment of Defendant Allen as a member of the Board of Education of the District of Columbia
 or take such other action as is proper to effect her removal. "Defendants"
 as used herein includes these judicial defendants only when the context so
 requires.

V. First Cause of Action

16. Defendant Allen is an employee of the U.S. Office of Education and was appointed as a member of the Board of Education for a three-year term beginning July 1, 1967, in violation of 20 U.S.C. 884 and other federal statutes prohibiting federal control of education.

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- 17. Defendant Allen is in fact an agent of federal control of the public school system of the District of Columbia acting under the control and direction of the U.S. Office of Education.
- 18. Plaintiffs' statutory rights to have their local school system free of national federal control is being denied both by Defendant Allen's presence on the Board of Education and by her actions in regard to her purported membership thereon.
- 19. Defendant Allen's vote and official actions have been essential to the attempted offer to Defendant Manning of the position of Superintendent.

VI. Second Cause of Action

- 20. Numerous acts, procedures, and policies of the Defendants' violate
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 101 et seq., and the Rules of the Board of Education as hereafter set forth:
- 21. On July 1, 1967, Defendants elected by secret ballot over the objection of Plaintiffs and other citizens a President and a Vice-President of the Board of Education, in violation of 31 D.C.Code 101. Plaintiffs believe that the results of such election might have been different had the statutory requirement of public voting been followed.
- 22. Defendants have repeatedly held since July 1, 1967, secret and/or closed meetings for the transaction of official business, particularly including the process of selecting a superintendent of schools, all in particular violation of 31 D.C. Code 101.
- 23. Defendants have utilized without any legal authority substantial private funds from, and free services of, unknown organizations and persons in, inter alia, selection of a Superintendent; said unknown funds and services have exercised a controlling influence over the selection of a Superintendent to the extent of excluding all independent participation by the Defendants (or by Plaintiffs, and their class) in such process, all in particular violation of 31 D.C.Code 105.

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(Board member Dr. Euphemia Haynes, not a defendant in this action, refused to participate in the illegal acts herein set forth and was further denied access to materials concerning the attempted offer to Defendant Manning and other aspects of the selection process.)

- 24. The power of appointment of a Superintendent of schools has been in fact illegally delegated to the U.S. Office of Education and/or Teachers College, Columbia University and/or the New World Foundation (a tax-exempt charitable foundation with offices in the State and City of New York), in particular violation of 31 D.C. Code 105.
- 25. A public meeting of Defendants on Firday, Oct. 27, 1967, at which Defendant Manning was offered the position of Superintendent and the actions taken thereat are illegal (independent of the First Cause of Action) in that (a) one Board member received no valid notice whatsoever of said meeting and no attempt to give such notice was made, that (b) the meeting was held without adequate notice as particularly required by the Board rules and that (c) members of the public (including P aintiffs) were specifically denied the right to speak at said meeting in particular violation of the Board rules.

VII. Irreparable Injury

26. Plaintiffs will suffer irreparable injury in that Defendant Manning has stated publicly that he expects to accept within the next few days said attempted offer of Dedendants to become the Superintendent of schools, which is by law a three-year appointment, and has further declared that he will shortly thereafter begin to administer the public schools of the District of Columbia as Superintendent. Plaintiffs suffer further irreparable injury in that the school system is currently undergoing major changes such that the decisions made by Defendants now will affect District public education for years to come; further, the legality of the Defendants' official positions is currently at issue in a case pending before the U.S. Supreme Court (Hobson v. Hansen, Oct. Term, 1967).

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VIII. Remedy

- 27. Plaintiffs respectfully request that the Court issue an order:
 - A. declaring the attempted offer of the Superintendency of schools to Defendant Manning void and/or enjoining Defendant Manning from accepting said offer and/or enjoining Defendant Manning from acting as such Superintendent;
 - B. declaring the selection porcess that resulted in the attempted offer of the Superintendency of Schools to Defendant Manning void;
 - C. declaring all closed Board meetings on and subsequent to July 1, 1967, void and enjoining all future such meetings;
 - D. declaring the July 1, 1967, selection of officers by secret ballot void and enjoining the future use of such procedure;
 - Allen vacant and requiring her forthwith removal by the judicial

 Defendants, such seat remaining vacant until the ultimate disposition of Hobson v. Hansen, now pending in the U.S. Supreme Court;
 - F. enjoining Defendants from appointing a permanent Superintendent until a final decision is had in <u>Hobson v. Hansen</u> pending in the U.S. Supreme Court (or, if sooner, until the passage of intervening legislation by Congress);
 - G. directing that the Defendants follow in all matters, including the election of a Superintendent, procedures that have been set by statute or by Eoard rules adopted pursuant to statute;
 - H. enjoin Defendants from any delegation of their power to appoint a Superintendent of schools; and
 - I. grant such other and further relief as justice may require.
- 31. Plaintiffs request relief both by way of preliminary and permanent injunctions and ask for an expedited hearing on their application for the preliminary injunction.

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32. Plaintiffs have no adequate remedy at law.

Nov. 1, 1967

William M. Kunstler

Attorney for Plaintiffs

618 D St. NE Washington, D. C. 543-8699

Verification

I, Julius W. Hobson, being duly sworn, hereby affirm that I am one of the Plaintiffs in the within action; that I have read the foregoing Complaint and know the contents thereof; and that the same is true to the best of my knowledge and belief.

Julius W. Hobson

Affirmed before me this First day of November, 1967

3.5 · · The state of the s and the terms of the later of the characteristic out. I as bon united grade JULIUS W. HOBSON, residing at 300 M St. SW;
WILLIE J. HARDY, residing at 5046 Benning Rd. S.E.;
PATRICIA SALTONSTALL, residing at 4351 Klingle St. N.W.;
JOHN M. THORNTON, residing at 1736 Allison St. N.E.;
ILIA LEE BULLOCK, residing at 1005 Kenyon St. N.W.;
DONALD GREEN, residing at 1061 31st St. N.W.;

Plaintiffs

v.

CA No. 2813-67

EVERETT HEWLETT, ANITA ALLEN, JOHN SESSIONS, ALBERT ROSENFIELD, JULIAN DUGAS, CARL SMUCK, ANN STULTS, AND BENJAMIN ALEXANDER, all members of the Board of Education of the District of Columbia with offices at Franklin Building, 13th and K Streets N.W., Washington, D.C.; THE BOARD OF EDUCATION OF THE DISTRICT OF COLUMBIA, with office at the same address; WILLIAM MANNING, with temporary office at the same address; Hon. EDWARD M. CURRAN, ALEXANDER HOLTZOFF, BURNITA SHELTON MATTHEWS, JOSEPH C. MCGARRAGHY, JOHN J. SIRICA, GEORGE L. HART, JR., LEONARD P. WALSH, WILLIAM B. JONES, HOWARD F. CORCORAN, OLIVER GASCH, WILLIAM B. BRYANT, JOHN LEWIS SMITH, JR., AUBREY E. ROBINSON, JR., JOSEPH C. WADDY, DAVID A. PINE, MATTHEW F. MCGUIRE, HENRY A. SCHWEINHAUT, RICHARD B. KEECH, CHARLES F. MCLAUGHLIN and LUTHER W. YOUNGDAHL, all Federal District Judges of the District of Columbia,

Defendants

COMPLAINT FOR INJUNCTIVE RELIEF

I. Jurisdiction

1. Jurisdiction is based upon 28 U.S.C. 1331 and 1343, 11 D.C.Code 521, and 42 U.S.C. 1983. This action also arises under the Constitution of the United States, particularly the Fifth Amendment thereof, 31 D.C.Code 101 et seq. and 20 U.S.C. 884 and similar federal statutes prohibiting interference with local public school systems by employees of the U.S. Office of Education. Over \$10,000 exclusive of interest and costs is involved.

II. Nature of Cause of Action

2. This action is composed of two closely related claims. The first claim challenges the validity of the appointment of Defendant Allen as a member of the D.C. Board of Education and seeks her removal therefrom.

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The second claim calls into question various procedures and acts of the Defendants, including that of Friday, Oct. 27, 1967, in attempting to offer Defendant Manning the position of Superintendent of Schools of the District of Columbia. This is a class action and requests an injunction and other corrective relief.

III. Plaintiffs

- 3. Plaintiff Julius Hobson is an adult black citizen and taxpayer of the District of Columbia with a minor child in the public schools of said District.
- 4. Plaintiff Willie Hardy is an adult black citizen and taxpayer of the District of Columbia with minor children in the public schools of said District:
- 5. Plaintiff Patricia Saltonstall is an adult white citizen and taxpayer of the District of Columbia.
- 6. Plaintiff Ilia Lee Bullock is an adult black citizen and taxpayer of the District of Columbia with minor children in the public schools of the said District.
- 7. Plaintiff John M. Thornton is an adult black citizen and taxpayer of the District of Columbia.
- 8. Plaintiff Donald Green is an adult white citizen and taxpayer of the District of Columbia.
- 9. Plaintiffs sue on behalf of themselves and all other citizens of the District of Columbia similarly situated. The class is too numerous to bring before the Court.

IV. Defendants

10. Defendant Everett Hewlett is the purported President of the Board of Education of the District of Columbia and a member thereof.

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- 11. Defendant Anita Allen is the purported vice-President of the Board of purported Education of the District of Columbia and a/member thereof.
- 12. Defendants John Sessions, Albert Rosenfield, Julian Dugas, Carl Smuck, Ann Stults, and Benjamin Alexander are members of the Board of Education of the District of Columbia.
- 13. Defendant Board of Education of the District of Columbia is the statutory body with overall responsibility for the administration of the public schools of the District of Columbia.
- 14. Defendant William Manning is the Superintendent-designate of the public schools of the District of Columbia and upon information and belief has accepted or momentarily will accept the position of Superintendent.

 "Defendants" as used herein includes the Defendant Manning only when the context so requires.
- 15. Defendants Hon. Edward M. Curran, Alexander Holtzoff, Burnita Shelton Matthews, Joseph C. McGarraghy, John Ji Sirica, George L. Hart, Jr., Leonard P. Walsh, William B. Jones, Howard F. Corcoran, Oliver Gasch, Joseph C. Waddy, William B Bryant, John Lewis Smith, Jr., Aubrey E. Robinson, Jr., David A. Pine, Matthew F. McGuire, Henry A.Schweinhaut, Richmond B. Keech, Charles F. McLaughlin and Luther W. Youngdahl are Federal District Judges of the District of Columbia and are Defendants herein for the sole and limited purpose of requiring them to invalidate their appointment of Defendant Allen as a member of the Board of Education of the District of Columbia or take such other action as is proper to effect her removal. "Defendants" as used herein includes these judicial defendants only when the context so requires.

V. First Cause of Action

16. Defendant Allen is an employee of the U.S. Office of Education and was appointed as a member of the Board of Education for a three-year term beginning July 1, 1967, in violation of 20 U.S.C. 884 and other federal statutes prohibiting federal control of education.

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Nov. 1, 1967

William M. Kunstler

Attorney for Plaintiffs

618 D St. NE Washington, D. C. 543-8699

Verification

I, Julius W. Hobson, being duly sworn, hereby affirm that I am one of the Plaintiffs in the within action; that I have read the foregoing Complaint and know the contents thereof; and that the same is true to the best of my knowledge and belief.

Julius W. Hobson

Affirmed before me this First day of November, 1967 in the second of the second of

OFFICE OF THE CORPORATION COUNSEL

DISTRICT BUILDING
WASHINGTON, D. C. 20004

IN REPLY REFER TO.

CP:MJM:st

August 27, 1969

Mrs. Gertrude L. Williamson
Secretary, Board of Education

Secretary, Board of Education Presidential Building 415 12th Street, N.W. Washington, D.C. 20004

In Re: <u>Hobson, et al v. Hewlett, et al.</u>, Civil Action No. 2813-67

Dear Mrs. Williamson:

Enclosed is a copy of a Memorandum of Opinion signed by Albert Lee Stephens, Jr., United States District Judge in the above-referenced action, wherein he rules that the manner of selection and appointment of Dr. William R. Manning as Superintendent of Schools was legitimate. Further, he finds that the past and present employment of Mrs. Anita Allen with the Office of Education does not conflict with her membership on the District of Columbia Board of Education.

Very truly yours,

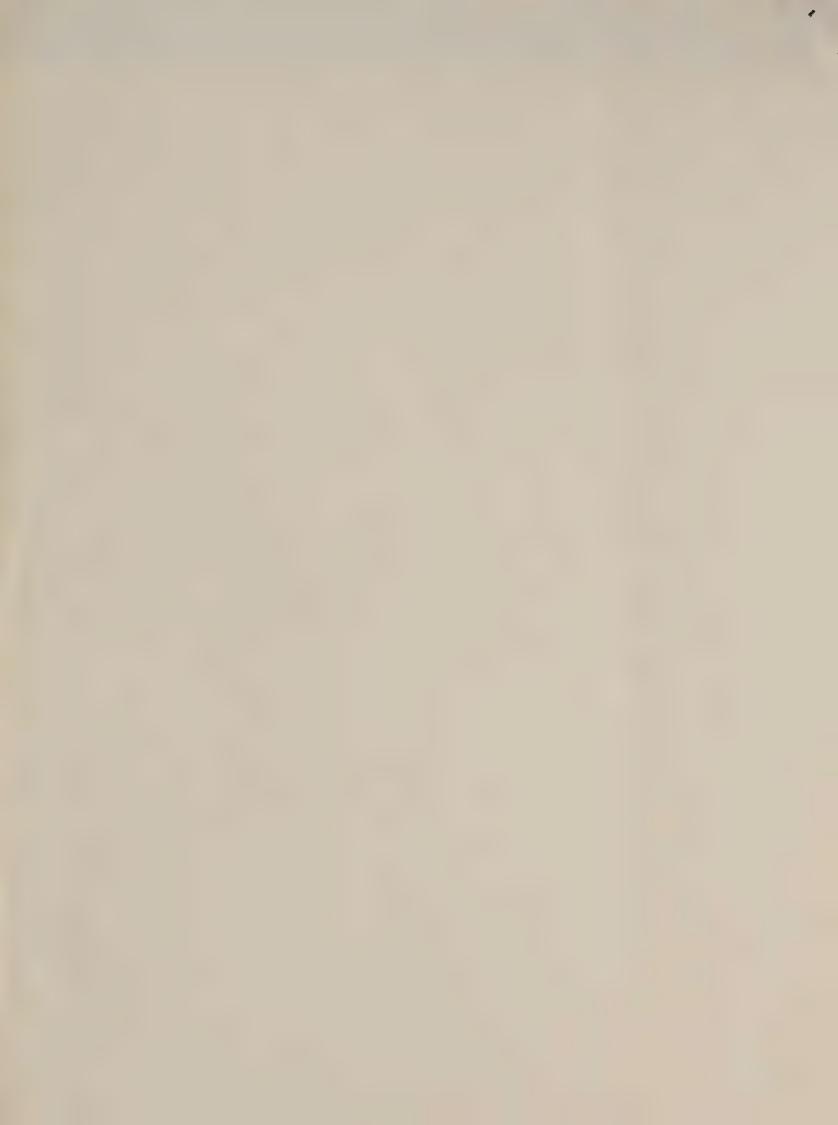
MATTHEW J. MULLANEY, JR.

Assistant Corporation Counsel, D. C.

Encl.

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FILED

UNITED STATES DISTRICT COURT

DESTRICT OF COLUMBIA 2-7-1969

JULIUS W. PORCON, et al.,

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EVERETT HEWLETT, et al., befordants.

CEVEL ACTION NO. 2813-67
MEMORANDUM OF OPERION

the District of Columbia, filed an action in which they seek to have the appointment of Dr. William Manning as Superintendent of Schools for the District of Columbia declared filegal. Plaintiffs charge that describe Anita Allen is disqualified as a member of the District of Columbia of Columbia States of Education because the last an employee of the United States Office of Education. Plaintiffs view this as an irreconcilable conflict of interest. It is further charged that the District of Columbia Deard of Education seted filegally in that it conducted closed bearings concerning the appelaturent of a Superintendent of Schools.

23 U.S.C. 1931 ord 1834, 12 U.C. Code 521 and 42 U.G.C. 1931, Distriction willege that the

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Cotton ardses under the Constitution of the United States, particularly the Phills Amendment, 37 D.C. Code 101, et seq., and 20 U.S.C. 884.

Calgranding thems were any contentions of fact and law, but at the provinced the parties agreed that discovery had eliminated all but the following:

Ouestions of Fact

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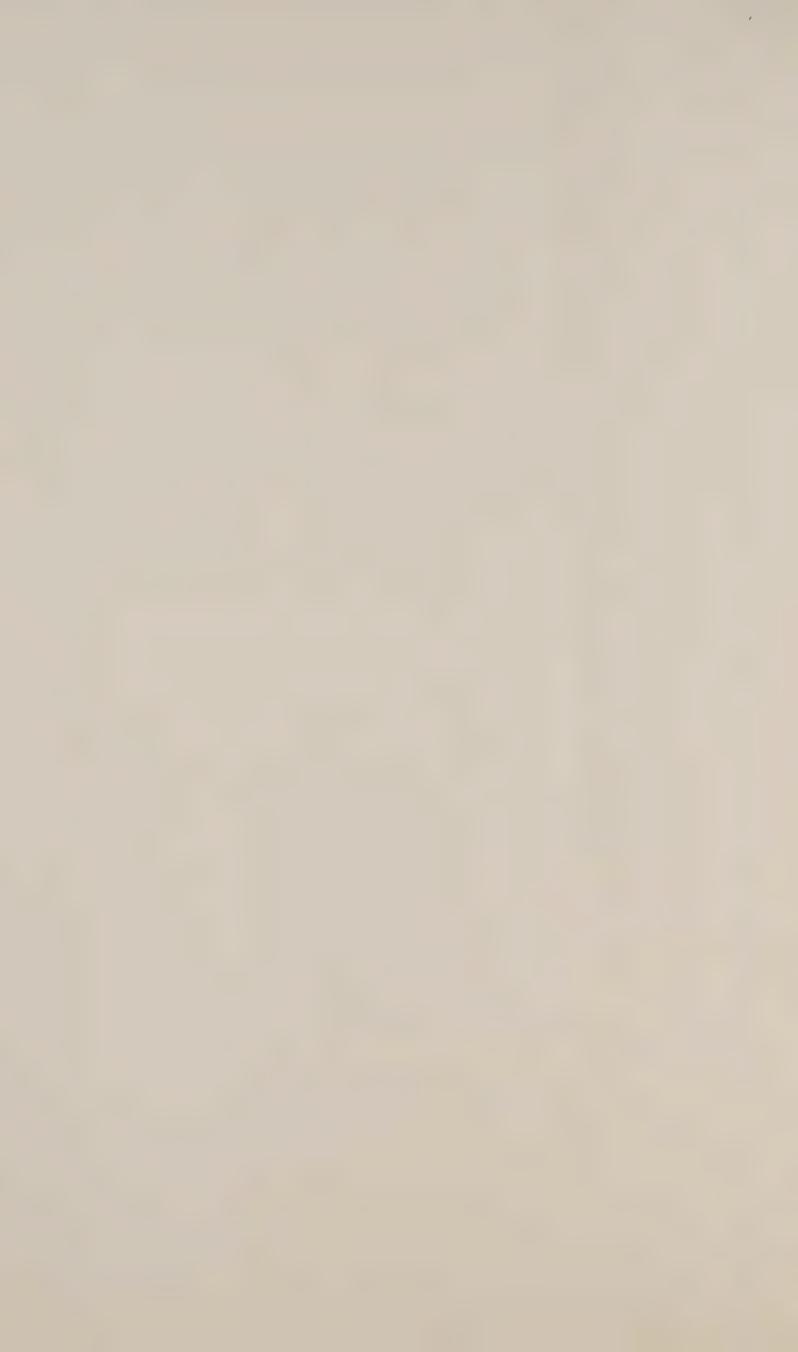
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- 1. The exact duties and powers exercised by Mrs. Allen at the United States Office of Education bottom July 1 and November 7, 1967.
- 2. The exact duties and powers exercised by Mrs. Allen at the United States Office of Education since November 7, 1967.

Ouestions of Low

- 1. Whether the duties exercised by Hrs. Allen at the Office of Education between July 1 and November 7, 1967, disqualified box from sitting as a member of the Board of Education during that time.
- 2. In the event Mrs. Allen was disqualified from sitting, what effect does this have on the appointment of Dr. Manning as Superintendent?
- 3. Whother the duties currently correlated by Mrs. Allen disqualify her from sitting on the Feard of Education.
- 4. Whether the Board of Education and its ad her condities violated D.C. Code 31-101 by holding pulvate meetings concerning the pelection of a Superintendent of Schools.

It is established by the evidence that between July 1 and hovember 7, 2007, two. Allen was employed as



a Section Chief of the Cremations Branch, District of Compensatory Education, Dureau of Elementary and Secondary Education. While she was employed as Section Chief in the Operations Branch, Mrs. Allen provided in the edministration of Title I of the Elementary and Secondary Education Act for 12 mid-western states. Since September 1, 1967, Mrs. Allen has been engaged in a program to find ways of improving education for disadvantaged children. At ro the during her employment in either capacity did she participate in making or influencing decisions which would affect the District of Columbia School System. From her position in the Office of Education Hrs. Allen did not make policy. The policy-making foretien was reserved to employees higher up in the Office of Education's hierarchy.

It does not appear from the evidence that Mrs. Allen either directly or indirectly participated or now participates in decisions which would create a confilict of interest between her duties at the Office of Education and her position on the District of Columbia Beard of Education. Accordingly, she is not disqualified to serve on the Board of Education and may enorcise her regular duties as a member of that Board. Cases cited by plaintiffs are not applicable to the facts in this case. There is nothing incompatible between the two positious held by Mus. Allen. It is worth noting that no one vote could have changed the results of the balloting for the appointment of Dr. Howning. His appointment was made upon a vote of 7 to 2. Bre. Allen veted viela the rejection.

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Calvin C. Hair, Commission of Colembia Board of Education, at an open mooting, appointed an ad hos committees in search of a Superince wheat of Schools. The members appointed to the committee vere Anita Allen, Ann Stults, Benjamin Alexander and Join Sendium. The committee was appointed for the purpose of finding a new Superintendent of Schools for the District of Columbia. The Board directed the committee to do the following: (1) Solicit nemes of possible candidates from all members of the Board of Education; (2) encourage the organized citizenry to submit names of possible candidates; (3) submit a fist of names to Commissioner of Education Perold Howe and to John Gardner, Secretary, Department of Health, Education and Welfare, for edditional argeottlers; (4) investigate the possi-Tellity of roing consultants to aid in the screening and interviewing process, and secure them if necessary and desirable; (5) assemble information about the candidates, including their availability and blographical data, and prepare this material for the information of the Board of Education.

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On July 18, 1967, the ad hoc committee met in an open meeting to establish criteria for selecting a Euperintendent of Schools. At this meeting, the constitute voted that another equalities headed by Dr. Francis Lammi set as consultant to aid in the selection of a Superintendent of Schools.

Notreen July 18 and August 4, 1967, the od bee cormittee not with Pa. Iconi at Colombia University to confer even a list of 61 names of potential condidates for Especiate whent of Schools.



Ch Angest 4, 1957, the od hoc committee ment a letter to the members of the School Board stating that a conference had been held with Dr. Lanni concerning a list of 81 potential Superintendent of Schools candidates. On August 9, 1967, the ad hoc committee sent the members of the School Board a list of sin process which the Termi consistent had wered on the beast qualified for the position of Superintendent of Schools.

Education had received a status report from the ad hoc committee, members of the Board, including some members of its ad hoc committee, met with Dr. Ianni in a closed conference to discuss candidates for Superintendent of Schools. All members of the Board of Education were invited to this meeting.

ad hoc committee contacted four of the six persons recommended by the Ranni committee, Wilson Riles,
Cordon McAndrew, William Manning and Neil Sullivan.
Various members of the ad hoc committee and other members of the Board of Edveation personally interviewed the first three of the above named candidates.

The ad hec cormittee recommended the appointment of Dr. Hanning on October 27, 1907. The Pound of Education received and acted upon the region of Cotober 27, 1967. At an open meeting on November 7, 1967, the Board approved the appointment of Dr. 1 orders by a vota of 7 to 2.

The question is whether the Found of parameter actions in the found of the parameter action of the constant of

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Section 31-101, P.C. Codo, 1907 ed., provides in portional part that "all meetings whatroever of the Found shall be open to the public, except consistee meetings dealing with the appointment of teachers." Section 31-105, P.C. Code, 1967 ed., provides in partinent part that "the Board shall appoint one superintendent for all the public schools in the District of Columbia . . . " It is apparent from the foregoing that the Board of Education must appoint the Superintendent of Schools for the District of Columbia at a meeting which is open to the public.

The question posed by the plaintiffs is whether all activities of the Board must be conducted at an open hearing, or whether certain business can be conducted in private. In jurisdictions which have statutes requiring public hearings, the law generally requires that hearings be open where official action is taken. Where other than official action is taken, a public hearing is not required. In the cases that follow, the Courts were concerned with a statute which is similar to Section 31-101, D.C. Code, 1967 ed. That is, there was no specific provision for unofficial action at a closed hearing. The cases support the proposition that unofficial action does not require a public hearing. See Schultslvs. Bd. of Education of 7 19 63, 205 A. 2d 762 (N.J. App. Div., 1964); Wolf vs. Wolng Bd. of Adjust. of Park Ridge, 192 A. 2d 305 (M.J. App. Div., 1963). On the other hand, the following statutes contain a specific provision for conducting contain we delai business at closed hearings. See Perdon's Ponna. Statutes Americated, Title 65 Section 201 (a); Vormont Charotes, Tiels I Section 313.

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Et is netewesthy that on April 22, 1960, Congress emended Section S1-101, D.G. Code, to reca in pertinent part as follows:

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shall be open to the Board of Limition shall be open to the public; except that the Board of Education (1) may crose to the public any meeting (or part thereof) doublic with the appointment, promotion, transfer, or termination of employment of, or any other related matter involving any employee of the Board of Education, and (2) may close to the public any meeting (or part thereof) dealing with any other matter but no final policy decision on such other matter may be made by the Board of Education in a meeting (or part thereof) closed to the public." 82 Stat. 102 P.L. 90-992, April 22, 1968.

Cortainly, all the actions taken by the Doard of Milucation and its ad hoc committee would be legal under the countries code.

beld private meetings of erming the appointment of a Superintendent of Sal () between July 1 and November 7, 1967. The dence establishes that any private meetings that a dence establishes that any private meetings that a dence establishes that any provide meetings was to investigate and ancount candidates for the position of Superintendent of Schools and discuss their sublifications. The Court I was seen to the position of Superintendent of schools and discuss their sublifications. The Court I was seen to the public, See Archeology investigations to be open to the public, See Archeology 2, Valuationic Convincion of New York Faring, 20% U.Y.S. 20 197 (1969).



Investigations are informal proceedings held to obtain information to govern or support future action. They are not proceedings wherein official action is taken. The committee meetings, viewed in context, were investigations. In this case, the official appointment was made at a public hearing on November 7, 1967. An investigation by committee may result in a recommendation, but this is not official action.

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In this case, the investigation preceding official action was necessary to find people who might be qualified for the post of Superintendent of Schools and to inquire of such persons as to whether they would be interested in accepting the position and to look into the qualifications of persons who were or would become candidates. This involved investigation of a large number of people. In such circumstances, it is entirely appropriate and, indeed, it is generally considered the function of such an investigating committee to report and recommend a particular person or that serious consideration be given to a limited number of candidates. Although this process is frequently referred to as screening candidates, it does not officially eliminate consideration of any candidate. When the report is made, at the time official action is to be taken, the report may be accepted and the recommendations followed or it may be rejected and any appropriate action taken. This was the method agreed upon by the Board of Education at a public hearing on July 8, 1967. The ad has committee subsequently conducted a public hearing on July 18, 1967, wherein the process which it proposed to follow was agreed upon and publicly

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otated.

The appointment of an ad hoc committee could have been challenged at the public meeting of July 8, 1967, or the method of seeking and screening candidates could have been challenged at the public committee meeting on July 18, 1967, or the report and recommendations could have been rejected at the public hearing on November 7, 1967. The selection process was legal and regular in all respects.

Mrs. Allen's employment with the United States Office of Education does not disqualify her from serving on the Board of Education. The appointment of William Manning as Superintendent of Schools was legal and the process employed in selecting Dr. Manning did not violate the provisions of D.C. Gode 31-101.

Judgment should be entered in favor of the defendants. This Memorandum of Opinion shall serve as Findings of Fact and Conclusions of Law pursuant to Rule 52, F.R.Civ.P.

DATED: August 21, 1969.

ALBERT LEE STEPHENS, JR.
Albert Lee Stephens, Jr.
United States District Judge

